By Document

SJ.R. No. 12

A JOINT RESOLUTION

proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article VIII, Section 1, of the Texas
Constitution is amended to read as follows:

Sec. 1. (a) Taxation shall be equal and uniform.

- (b) All real property and tangible personal property in this State, unless exempt as required or permitted by this constitution, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law.
- (c) The Legislature may provide for the taxation of intangible property and may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax.
- (d) The Legislature by general law shall exempt household goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of the personal property homestead of a family or single adult, "personal property

3/4/8

- homestead" meaning that personal property exempt by law from forced sale for debt, from ad valorem taxation.
- (e) Tangible personal property consisting of goods, wares,
  merchandise, or ores, other than oil, gas, and other petroleum
  products, is exempt from ad valorem taxation if:
- (1) the property is transported from outside this state into

  this state to be forwarded outside this state, whether or not the

  intention to forward the property outside this state was formed or

  the destination outside this state to which the property is

  forwarded was specified when the transportation of the property

  into this state began;
- 12 (2) the property is detained in this state for assembling,

  13 storing, manufacturing, processing, or fabricating purposes; and
- 14 (3) the property is not located in this state for more than
  15 175 days.
- (f) The occupation tax levied by any county, city or town for any year on persons or corporations pursuing any profession or business, shall not exceed one half of the tax levied by the State for the same period on such profession or business.
- SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 3, 1987.

  The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to exempt from ad valorem taxation certain property located in the state for a temporary period for manufacturing and other purposes."

By: McFarland

S.J.R. No. 12

(In the Senate - Filed January 27, 1987; January 27, 1987, read first time and referred to Committee on Finance; March 4, 1987, reported favorably by the following vote: Yeas 8,

Nays 1; March 4, 1987, sent to printer.)

# COMMITTEE VOTE

•	Yea	Nay	PNV	Absent
Jones	x			
Glasgow	x			
Blake				х
Brooks				x
Caperton			<u> </u>	x
Farabee	x			
Harris				х
Krier	х		_	
McFarland	х	-		
Montford	х			
Parker	x			
Santiesteban	х			
Truan		x		

## SENATE JOINT RESOLUTION

proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article VIII, Secti Constitution is amended to read as follows: SECTION 1. Section of the Texas

- Sec. 1. (a) Taxation shall be equal and uniform.
  (b) All real property and tangible personal property in this State, unless exempt as required or permitted by this constitution, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law.
- (c) The Legislature may provide for the taxation of intangible property and may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax.
- (d) The Legislature by general law shall exempt household goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt, from ad valorem taxation.
- (e) Tangible personal property consisting of goods, wares, merchandise, or ores, other than oil, gas, and other petroleum products, is exempt from ad valorem taxation if:
- (1) the property is transported from outside this State into this State to be forwarded outside this State, whether or not the intention to forward the property outside this State was formed or the destination outside this State to which the property is forwarded was specified when the transportation of the property into this State began;
- (2) the property is detained in this State for assembling,
- storing, manufacturing, processing, or fabricating purposes; and
  (3) the property is not located in this State for more the days.
- The occupation tax levied by any county, city or town (f) for any year on persons or corporations pursuing any profession or business, shall not exceed one half of the tax levied by the State for the same period on such profession or business.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 3, 1987.

S.J.R. No. 12 The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to exempt from ad valorem taxation certain property located in the state for a temporary period for manufacturing and other purposes." \* \* \* \* \* Austin, Texas March 4, 1987 Hon. William P. Hobby President of the Senate We, your Committee on Finance to which was referred S.J.R. No. 12, have had the same under consideration, and I am instructed to report it back to the Senate with the recommendation that it do pass and be printed. Jones, Chairman

# SENATE FAVORABLE COMMITTEE REPORT

Lt. Governor William P. Hobby President of the Senate					3-4-2 (date)/(tin	ne)
Sir:						
We, your Committee on FINANCE					_to which	was referred
1/10/12	70.10	1		2-3	10 80	
We, your Committee on FINANCE measure)	(sponsor)	t	_ have on	(hearing date)	_, 19 <u>.6./</u> ,	had the same
under consideration and I am instruc						
do pass and be printed						
() do pass and be ordered not prin	ted					
() and is recommended for placem	ent on the L	ocal and l	J <b>nconteste</b>	d Bills Calendar.		
A fiscal note was requested.	() yes	( ) no				
A revised fiscal note was requested.	() yes	() no				
An actuarial analysis was requested.	() yes	(4) no				
Considered by subcommittee.	() yes	(T) no				
Senate Sponsor of House Measure				_		
The measure was reported from Com	mittee by the	e followin	ig vote:			
	YEA		NAY	PNV		ABSENT
Jones, Chairman	<u> </u>					
Glasgow, Vice Chairman						
Blake			<u> </u>			
Brooks						
Caperton	<i>I</i>					
Farabee						<del>/</del>
Harris	1		***			
Krier						····························
McFarland						
Montford						
Parker	1/			-		
Santiesteban			1			
TruanTOTAL VOTES	()		- i			1.6
Derry Jander		//	Ja-	ntefor	l.	
COMMITTEE CLERK		CHAIR				
Paper clip the original and one copy of this	form to the or	iginal bill a	nd retain one	e copy for your file		

# LEGISLATIVE BUDGET BOARD

Austin, Texas

# FISCAL NOTE

March 2, 1987

T0: Honorable Grant Jones, Chairman In Re: Senate Joint Resolution No. 12

Committee on Finance

By: McFarland

Senate Chamber

Austin, Texas

Jim Oliver, Director FROM:

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12 (proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state) this office has determined the following:

The Texas Constitution states that all real and personal property in the State shall be taxed according to its value and provides that laws exempting property other than that mentioned therein are null and void.

The Tax Code provides that the State generally has the power to tax personal property if it is in the state for more than a temporary period, normally here but temporarily outside the State on January 1, or continually used in the State. The Code also provides an exception to this rule for goods, wares, ores other than oil, gas, and petroleum products, and merchandise that are in interstate commerce (and therefore exempt under Federal law) or that are in the state for only a temporary period. The Code defines this temporary period to be no more than 175 days.

In a recent case (<u>Dallas County Appraisal District v. L. D. Brinkman and Company</u>, 701 S.W. 2d 20, Tex. App.--Dallas 1985, writ ref'd n.r.e.) the court declared this exception unconstitutional since the Texas Constitution does not expressly provide for any exemption. The court also ruled that the goods covered by the exception were not exempt under Federal law since, in order to be exempt, they would have to be moving in interstate transit or stopped temporarily in the State for reasons unrelated to manufacturing, assembly, storage, and the other exempt processes listed in the Tax Code.

The resolution would amend the Texas Constitution to provide a self-enacting exemption for tangible personal property consisting of goods, wares, merchandise, and ores (other than oil, gas, and petroleum products) if the property originated and is eventually destined out of state, regardless of the intention when the property began its journey into the State, if it remains in Texas for 175 days or less to be assembled, stored, manufactured, processed, or fabricated. The resolution would be submitted to voters on November 3, 1987.

The cost of publication of the resolution to the State is estimated to be \$45,000 in fiscal year 1988.

Appraisal districts containing "freeport" property that might be exempt would experience a reduction in the value of their tax base and a corresponding reduction in tax revenues. It is difficult to estimate the amount of such property on a statewide basis and even more difficult to estimate the potential loss in tax levies. However, a survey of the ten appraisal districts that are likely to have the most "freeport" property in Texas revealed the potential taxable value reductions shown below.

> Estimates of Taxable Value Reductions Selected Appraisal Districts

\$2,123,000,000 Harris County 150,000,000 200,000,000 Nueces County El Paso County 38,551,800 Potter--Randall Counties Jefferson County 851,000,000 82,000,000 Wichita County

Fiscal Note on Senate Joint Resolution No. 12 March 2, 1987 Page Two

> Dallas County Tarrant County Cameron County

Data not available 1,700,000,000 25,000,000

Total

\$5,169,551,800

Taxing units would experience a decrease in property tax revenue as a result of the resolution's proposals. The revenue loss among the taxing units in the nine county appraisal districts listed above would probably exceed \$70 million annually. However, since "freeport" property is not evenly distributed among all taxing units and since data on this type of property is not readily available, the amount of the statewide revenue loss cannot be determined.

Additionally, appraisal districts with significant amounts of "freeport" property would experience a savings as a result of not having to prepare and maintain appraisal records of such property. These savings would be offset, and possible exceeded, by the increased costs associated with conducting investigations to distinguish between "freeport" and "non-freeport" property. The amount of these savings and additional costs cannot be determined.

Similar annual fiscal implications would continue as long as the provisions of the resolution are in effect.

No fiscal implication to the State is anticipated.

Source: State Property Tax Board; Texas Economic Development Commission;

Secretary of State; LBB Staff: JO, HES, JWH, AM, LV

### BILL ANALYSIS

By: McFarland S.J.R. 12

# BACKGROUND

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Article VIII, Section 1, of the Texas Constitution requires that real and personal tangible property be subject to the ad valorem tax. Property brought into the state temporarily is subject to taxation under the Constitution.

# PURPOSE

The resolution would exempt from property taxation personal property brought into the state for not more than 175 days and used for assembling, manufacturing, processing, or fabricating purposes.

# RULEMAKING AUTHORITY

None.

# SECTION-BY-SECTION ANALYSIS

SECTION 1. Amends Article VIII, Section 1, of the Texas Constitution to exempt tangible property consisting of goods, wares, merchandise, or ores, other than petroleum products from the ad valorem tax if: the property is transported into the state to be forwarded out of the state; the property is detained in the state for assembling, storing, manufacturing, processing, or fabricating purposes; and the property is not located in the state for more than 175 days.

SECTION 2. Amendment submitted to voters November 3, 1987.

Committee on Finance

02/26/87/

RS/kf

Resolveny Clause

AMEND THE CAPTION TO CONFORM

TO THE BODY OF THE BILL

ADOPTED

MAY 1 1987

Santy King

# ADOPTED

MAY I 1987

State King

AMENDMENT I	NO.	
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Amend S.J.R. 12 by striking all below the resolving clause and substituting the following:

SECTION 1. Article VIII, Section 1, of the Texas
Constitution is amended to read as follows:

Sec. 1. (a) Taxation shall be equal and uniform.

- (b) All real property and tangible personal property in this State, unless exempt as required or permitted by this constitution, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law.
- (c) The Legislature may provide for the taxation of intangible property and may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax.
- (d) The Legislature by general law shall exempt household goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt, from ad valorem taxation.

replaced by report

Hon Am. #0 5/1/87 (e) To promote economic development in this State, tangible
personal property consisting of goods, wares, merchandise, or ores,

other than oil, gas, and other petroleum products, is exempt from

4 ad valorem taxation if:

- (1) the property is transported from outside this State into
  this State to be forwarded outside this State, whether or not the
  intention to forward the property outside this State was formed or
  the destination outside this State to which the property is
  forwarded was specified when the transportation of the property
  into this State began;
- 11 (2) the property is detained in this State for assembling,

  12 storing, manufacturing, processing, or fabricating purposes; and
  - (3) the property is not located in this State for more than 175 days.
    - (f) Tangible personal property described by Subsection (e) of this section is not exempt from taxation by a county, school district, or municipality if the governing bodies of the county, school district, and any municipality in which such property is located take official action before January 1, 1988, to provide for the taxation of all or a percentage of the appraised value of such property. To be effective, the actions of the county, school district, and municipality in which such property is located must contain the same provisions relating to the percentage of the appraised value of such property that is to be subject to taxation.

      After January 1, 1988, by official action of the governing body, a county, school district, or municipality may rescind its action taken before that date providing for the taxation of such property.

      In that event, such property becomes exempt from taxation by the

rescinding county, school district, or municipality in each tax year beginning thereafter and, if the governing body so provides, in the current tax year.

1 2 mg

(g) The occupation tax levied by any county, city or town for any year on persons or corporations pursuing any profession or business, shall not exceed one half of the tax levied by the State for the same period on such profession or business.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 3, 1987. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for the exemption from ad valorem taxation of certain property located in the state for a temporary period for manufacturing and other purposes."

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S.J.R. No. 12

# SENATE JOINT RESOLUTION

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3 taxation certain tangible personal property temporarily located in

4 the state.

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be ascertained as may be provided by law.

be required to pay an occupation tax.

(c) The Legislature may provide for the taxation of intangible property and may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never

(d) The Legislature by general law shall exempt household goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of the personal property homestead of a family or single adult, "personal property

- 1 homestead" meaning that personal property exempt by law from forced
- 2 sale for debt, from ad valorem taxation.
- 3 (e) To promote economic development in this State, tangible
- 4 personal property consisting of goods, wares, merchandise, or ores,
- 5 other than oil, gas, and other petroleum products, is exempt from
- 6 ad valorem taxation if:
- 7 (1) the property is transported from outside this State into
- 8 this State to be forwarded outside this State, whether or not the
- 9 intention to forward the property outside this State was formed or
- 10 the destination outside this State to which the property is
- 11 forwarded was specified when the transportation of the property
- into this State began;
- 13 (2) the property is detained in this State for assembling,
- storing, manufacturing, processing, or fabricating purposes; and
- 15 (3) the property is not located in this State for more than
- 16 175 days.
- (f) Tangible personal property described by Subsection (e)
- of this section is not exempt from taxation by a county, school
- 19 district, or municipality if the governing bodies of the county,
- 20 school district, and any municipality in which such property is
- 21 located take official action before January 1, 1988, to provide for
- the taxation of all or a percentage of the appraised value of such
- 23 property. To be effective, the actions of the county, school
- 24 district, and municipality in which such property is located must
- 25 contain the same provisions relating to the percentage of the
- appraised value of such property that is to be subject to taxation.

S.J.R. No. 12

- After January 1, 1988, by official action of the governing body, a
- 2 county, school district, or municipality may rescind its action
- 3 taken before that date providing for the taxation of such property.
- In that event, such property becomes exempt from taxation by the
- 5 rescinding county, school district, or municipality in each tax
- 6 year beginning thereafter and, if the governing body so provides,
- 7 in the current tax year.
- 8 (g) The occupation tax levied by any county, city or town
- 9 for any year on persons or corporations pursuing any profession or
- 10 business, shall not exceed one half of the tax levied by the State
- 11 for the same period on such profession or business.
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- submitted to the voters at an election to be held November 3, 1987.
- 14 The ballot shall be printed to provide for voting for or against
- 15 the proposition: "The constitutional amendment providing for the
- 16 exemption from ad valorem taxation of certain property located in
- 17 the state for a temporary period for manufacturing and other
- 18 purposes."

# LEGISLATIVE BUDGET BOARD

Austin, Texas

# FISCAL NOTE

REVISED April 7, 1987

T0:

Honorable Grant Jones, Chairman In Re: Senate Joint Resolution No. 12

By: McFarland

Committee on Finance

Senate Chamber Austin, Texas

Jim Oliver, Director FROM:

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12 (proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state) this office has determined the following:

The Texas Constitution states that all real and personal property in the State shall be taxed according to its value and provides that laws exempting property other than that mentioned therein are null and void.

The Tax Code provides that the State generally has the power to tax personal property if it is in the state for more than a temporary period, normally here but temporarily outside the State on January 1, or continually used in the State. The Code also provides an exception to this rule for goods, wares, ores other than oil, gas, and petroleum products, and merchandise that are in interstate commerce (and therefore exempt under Federal law) or that are in the state for only a temporary period. The Code defines this temporary period to be no more than 175 days.

A number of local taxing jurisdictions regarded the statute as unconstitutional and appraised property, and levied and collected taxes on property covered by the statute. Taxpayers generally paid the taxes levied, but the matter finally was taken to court.

In a recent case (Dallas County Appraisal District v. L. D. Brinkman and Company, 701 S.W. 2d 20, Tex. App.--Dallas 1985, writ ref'd n.r.e.), the court declared this exception unconstitutional since the Texas Constitution does not expressly provide for any exemption. The court also ruled that the goods covered by the exception were not exempt under Federal law since, in order to be exempt, they would have to be moving in interstate transit or stopped temporarily in the State for reasons unrelated to manufacturing, assembly, storage, and the other exempt processes listed in the Tax Code.

The resolution would amend the Texas Constitution to provide a self-enacting exemption for tangible personal property consisting of goods, wares, merchandise, and ores (other than oil, gas, and petroleum products) if the property originated and is eventually destined out of state, regardless of the intention when the property began its journey into the State, if it remains in Texas for 175 days or less to be assembled, stored, manufactured, processed, or fabricated.

Administrative costs would be increased somewhat for local units currently receiving revenue from taxing "freeport" property, should the proposed amendment be adopted, because they would need to distinguish between "freeport" and "non-freeport" property.

Local units currently receiving revenue from taxing "freeport" property would experience a reduction in tax revenues should the proposed amendment be adopted. The revenue could be replaced by a related increase in tax rates, thereby shifting the tax burden to other property owners. The amount of such revenue cannot be estimated because of lack of data. Other jurisdictions which were allowing exemptions, would have potential revenue gain from the courts ruling, but these amounts of potential gain cannot be estimated with reasonable accuracy.

Fiscal Note on Senate Joint Resolution No. 12 April 7, 1987 Page Two

Developing an estimate of the dollar amount of revenue that would be lost to local governments is difficult, because the appraisal districts that have been putting the property on the tax rolls have not segregated "freeport" values from other inventory values. However, they are reasonably well informed as to which taxpayers have such property included in their renditions of personal property.

The resolution would be submitted to voters on November 3, 1987. The cost of publication of the resolution to the State is estimated to be \$45,000 in fiscal year 1988. No additional fiscal implication to the State government is anticipated.

Source: State Property Tax Board; Texas Economic Development Commission; Secretary of State; LBB Staff: JO, HES, JWH, AM, AF

# LEGISLATIVE BUDGET BOARD

Austin, Texas

# FISCAL NOTE

March 2, 1987

TO: Honorable Grant Jones, Chairman

In Re: Senate Joint Resolution No. 12

Committee on Finance

By: McFarland

Senate Chamber Austin, Texas

FROM: Jim Oliver, Director

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Estimates of Taxable Value Reductions Selected Appraisal Districts

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Fiscal Note on Senate Joint Resolution No. 12 March 2, 1987 Page Two

J. J.

Dallas County Tarrant County Cameron County Data not available 1,700,000,000 25,000,000

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Taxing units would experience a decrease in property tax revenue as a result of the resolution's proposals. The revenue loss among the taxing units in the nine county appraisal districts listed above would probably exceed \$70 million annually. However, since "freeport" property is not evenly distributed among all taxing units and since data on this type of property is not readily available, the amount of the statewide revenue loss cannot be determined.

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Similar annual fiscal implications would continue as long as the provisions of the resolution are in effect.

No fiscal implication to the State is anticipated.

Source: State Property Tax Board; Texas Economic Development Commission;

Secretary of State; LBB Staff: JO, HES, JWH, AM, LV

# HOUSE COMMITTEE REPORT

# 1st Priating

By:	McFarland	S.J.R.	No.	12
	(Berlanga)			

1 SENATE JOINT RESOLUTION
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- 2 proposing a constitutional amendment to exempt from ad valorem
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- 23 property. To be effective, the actions of the county, school
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- appraised value of such property that is to be subject to taxation.

- 1 After January 1, 1988, by official action of the governing body, a
- 2 county, school district, or municipality may rescind its action
- 3 taken before that date providing for the taxation of such property.
- In that event, such property becomes exempt from taxation by the
- 5 rescinding county, school district, or municipality in each tax
- 6 year beginning thereafter and, if the governing body so provides,
- 7 in the current tax year.
- 8 (g) The occupation tax levied by any county, city or town
- 9 for any year on persons or corporations pursuing any profession or
- 10 business, shall not exceed one half of the tax levied by the State
- 11 for the same period on such profession or business.
- 12 SECTION 2. This proposed constitutional amendment shall be
- submitted to the voters at an election to be held November 3, 1987.
- 14 The ballot shall be printed to provide for voting for or against
- 15 the proposition: "The constitutional amendment providing for the
- 16 exemption from ad valorem taxation of certain property located in
- 17 the state for a temporary period for manufacturing and other
- 18 purposes."

# COMMITTEE REPORT

The Honorable Gib Lewis
Speaker of the House of Representatives

5-20-87 (date)

Sir:				
We, your COMMITTEE ON WAYS	S & MEANS,			
to whom was referred	TR 172 measure)	_ have had the same	under consideration	n and beg to report
back with the recommendation th	•			
do pass, without amendment.  do pass, with amendment(s).  do pass and be not printed; a	Complete Commit	tee Substitute is recor	nmended in lieu of	the original measure.
A fiscal note was requested. Ky	res () no	An actuaria	al analysis was req	uested. ( ) yes 🤌 no
An author's fiscal statement was	requested. ( ) yes	<i>y</i> ≬ no		,
The Committee recommends that	this measure be p	laced on the	Calend	lar.
This measure ( ) proposes new la	aw. Kamends	existing law.		
House Sponsor of Senate Measu		danga		
The measure was reported from	Committee by the f	following vote:		
	AYE	NAY	PNV	ABSENT
Schlueter, Ch.				
Morales, V.C.				
Geistweidt, C.B.O.				
Berlanga				
Craddick	<u> </u>			
Earley	<u> </u>			
Evans, L.	~			
Hackney	<u> </u>			
Hilbert	~			
Luna, A.	<u></u>			
McDonald	$\checkmark$			
Wilson				
Wolens				<u></u>
	<u> </u>			1
Total				
aye		CITAL DA AAA	MA EUR	
nay		( CHAIRMAN	0 A I .	•
present, not absent	voting	June	a latel	
avsont		COMMITHEE C	COUDINATOR	

Committee on Ways and Means SJR 12 by McFarland (Berlanga)

# BACKGROUND:

The Texas Constitution states that all real and personal property in the state shall be taxed according to its value and provides that laws exempting property other than that mentioned therein are null and void.

The Tax Code provides that the state generally has the power to tax personal property if it is in the state for more than a temporary period, normally here but temporarily outside the state on January 1, or continually used in the state. The Code also provides and exception to this rule for goods, wares, ores other than oil, gas, and petroleum products, and merchandise that are in interstate commerce (and therefore exempt under federal law) or that are in the state for only a temporary period. The Code defines this temporary period to be no more than 175 days.

A number of local taxing jurisdictions regarded the statute as unconstitutional and appraised property, and levied and collected taxes on property covered by the statute. Taxpayers generally paid the taxes levied, but the matter was finally taken to court.

In a recent case (Dallas County Appraisal District v, L.D. Brinkman and Company, 701 S.W. 2d 20, Tex. App.--Dallas 1985), the court declared this exception unconstitutional since the Texas Constitution does not expressly provide the exemption. The court also ruled that the goods covered by the exception were not exempt under Federal law since, in order to be exempt, they would have to be moving in interstate transit or stopped temporarily in the state for reasons unrelated to manufacturing, assembly, storage, and the other exempt processes listed in the Tax Code.

# PURPOSE:

To provide an ad valorem tax exemption for certain items temporarily located in the state for manufacturing purposes.

# SECTION BY SECTION ANALYSIS:

Section 1. Amends Article VIII, Section 1, Texas Constitution, a self-enacting exemption for tangible personal property consisting of goods, wares, merchandise, and ores (other than oil, gas and petroleum products) if the property originated and is eventually destined out of state, regardless of the intention when property began its journey into the state, if it remains in Texas for 175 days or less to be assembled, stored, manufactured, processed, or fabricated. If all the taxing units of a county agree by January 1 not to provide the exemption, the goods are taxable.

Section 2. To be submitted to the voters November 3, 1987.

# RULEMAKING AUTHORITY:

It is the Committee's opinion that this bill does not delegate any new rulemaking authority to a state agency, officer, department or institution.

# SUMMARY OF COMMITTEE ACTION:

S.J.R. 12 was substituted without objection for its companion, H.J.R. 84 which was posted for consideration in a public hearing on 5-05-87. Public testimony was taken on S.J.R. 12 after it was substituted for the companion. Testifying in favor of the bill were Ace Pickens, TexTrade, Inc; Ronnie Volkening, Texas Association of Business, and Johnny Johnson, Texas State Chamber of Commerce. Testifying in opposition to the bill were Sam Seale, Texas Association of Counties, and Jane Morrell, Texas Municipal League. The bill was left pending at that hearing. Pursuant to an announcement from the House Floor, the bill was considered in a formal meeting on 5-20-87. Representative Wilson sent up committee amendment #1 which failed to pass by a vote of 4 ayes, 4 nays, 2 PNV, with 3 absent. The motion to report the bill favorably without amendment carried by a vote of 10 ayes, 0 nays, 0 PNV, with 3 absent.

# LEGISLATIVE BUDGET BOARD

Austin, Texas

# FISCAL NOTE

May 12, 1987

TO:

Committee on Ways and Means

House of Representatives

Austin, Texas

Honorable Stan Schlueter, Chair In Re: Senate Joint Resolution No. 12,

as engrossed

By: McFarland

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12, as engrossed (proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state) this office has determined the following:

The Texas Constitution states that all real and personal property in the State shall be taxed according to its value and provides that laws exempting property other than that mentioned therein are null and void.

The Tax Code provides that the State generally has the power to tax personal property if it is in the state for more than a temporary period, normally here but temporarily outside the State on January 1, or continually used in the State. The Code also provides an exception to this rule for goods, wares, ores other than oil, gas, and petroleum products, and merchandise that are in interstate commerce (and therefore exempt under federal law) or that are in the state for only a temporary period. The Code defines this temporary period to be no more than 175 days.

A number of local taxing jurisdictions regarded the statute as unconstitutional and appraised property, and levied and collected taxes on property covered by the statute. Taxpayers generally paid the taxes levied, but the matter finally was taken to court.

In a recent case (<u>Dallas County Appraisal District v. L. D. Brinkman and Company</u>, 701 S.W. 2d 20, Tex. App.--Dallas 1985, writ ref'd n.r.e.), the court declared this exception unconstitutional since the Texas Constitution does not expressly provide for any exemption. The court also ruled that the goods covered by the exception were not exempt under federal law since, in order to be exempt, they would have to be moving in interstate transit or stopped temporarily in the State for reasons unrelated to manufacturing, assembly, storage, and the other exempt processes listed in the Tax Code.

The resolution would amend the Texas Constitution to provide a self-enacting exemption for tangible personal property consisting of goods, wares, merchandise, and ores (other than oil, gas, and petroleum products) if the property originated and is eventually destined out of state, regardless of the intention when the property began its journey into the State, if it remains in Texas for 175 days or less to be assembled, stored, manufactured, processed, or fabricated.

The proposed amendment would authorize the governing body of a county, school district or municipality to prevent the exemption of the tangible personal property which is the subject of the proposal by taking official action before January 1, 1988, to provide for the taxation of all or a percentage of the appraised value of such property. After January 1, 1988, a governing body may rescind its action and such property would become exempt from taxation by the rescinding governmental unit.

Fiscal Note on Senate Joint Resolution No. 12, as engrossed May 12, 1987 Page Two

Local units currently receiving revenue from taxing "freeport" property would experience a reduction in tax revenues should the proposed amendment be adopted and the local governing body not act to prevent the exemption. The revenue could be replaced by a related increase in tax rates, thereby shifting the tax burden to other property owners. The amount of such revenue cannot be estimated because of lack of data. Other jurisdictions which were allowing exemptions, would have potential revenue gain from the court's ruling, but these amounts of potential gain cannot be estimated with reasonable accuracy.

It is difficult to estimate the dollar amount of revenue that would be lost to local governments that would fail to act within the time set in the proposal because the appraisal districts that have been putting the property on the tax rolls have not segregated "freeport" values from other inventory values.

The resolution would be submitted to voters on November 3, 1987. The cost of publication of the resolution to the State is estimated to be \$45,000 in fiscal year 1988. No additional fiscal implication to the State government is anticipated.

Source: State Property Tax Board; Texas Economic Development Commission;

Secretary of State; LBB Staff: JO, HES, JWH, AM, AF

# LEGISLATIVE BUDGET BOARD

Austin, Texas

# FISCAL NOTE

REVISED April 7, 1987

T0:

Honorable Grant Jones, Chairman In Re: Senate Joint Resolution No. 12

By: McFarland

Committee on Finance Senate Chamber Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12 (proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state) this office has determined the following:

The Texas Constitution states that all real and personal property in the State shall be taxed according to its value and provides that laws exempting property other than that mentioned therein are null and void.

The Tax Code provides that the State generally has the power to tax personal property if it is in the state for more than a temporary period, normally here but temporarily outside the State on January 1, or continually used in the State. The Code also provides an exception to this rule for goods, wares, ores other than oil, gas, and petroleum products, and merchandise that are in interstate commerce (and therefore exempt under Federal law) or that are in the state for only a temporary period. The Code defines this temporary period to be no more than 175 days.

A number of local taxing jurisdictions regarded the statute as unconstitutional and appraised property, and levied and collected taxes on property covered by the statute. Taxpayers generally paid the taxes levied, but the matter finally was taken to court.

In a recent case (<u>Dallas County Appraisal District v. L. D. Brinkman and Company</u>, 701 S.W. 2d 20, Tex. App.--Dallas 1985, writ ref'd n.r.e.), the court declared this exception unconstitutional since the Texas Constitution does not expressly provide for any exemption. The court also ruled that the goods covered by the exception were not exempt under Federal law since, in order to be exempt, they would have to be moving in interstate transit or stopped temporarily in the State for reasons unrelated to manufacturing, assembly, storage, and the other exempt processes listed in the Tax Code.

The resolution would amend the Texas Constitution to provide a self-enacting exemption for tangible personal property consisting of goods, wares, merchandise, and ores (other than oil, gas, and petroleum products) if the property originated and is eventually destined out of state, regardless of the intention when the property began its journey into the State, if it remains in Texas for 175 days or less to be assembled, stored, manufactured, processed, or fabricated.

Administrative costs would be increased somewhat for local units currently receiving revenue from taxing "freeport" property, should the proposed amendment be adopted, because they would need to distinguish between "freeport" and "non-freeport" property.

Local units currently receiving revenue from taxing "freeport" property would experience a reduction in tax revenues should the proposed amendment be adopted. The revenue could be replaced by a related increase in tax rates, thereby shifting the tax burden to other property owners. The amount of such revenue cannot be estimated because of lack of data. Other jurisdictions which were allowing exemptions, would have potential revenue gain from the courts ruling, but these amounts of potential gain cannot be estimated with reasonable accuracy.

Fiscal Note on Senate Joint Resolution No. 12 April 7, 1987 Page Two

Developing an estimate of the dollar amount of revenue that would be lost to local governments is difficult, because the appraisal districts that have been putting the property on the tax rolls have not segregated "freeport" values from other inventory values. However, they are reasonably well informed as to which taxpayers have such property included in their renditions of personal property.

The resolution would be submitted to voters on November 3, 1987. The cost of publication of the resolution to the State is estimated to be \$45,000 in fiscal year 1988. No additional fiscal implication to the State government is anticipated.

Source: State Property Tax Board; Texas Economic Development Commission; Secretary of State; LBB Staff: JO, HES, JWH, AM, AF

# LEGISLATIVE BUDGET BOARD

Austin, Texas

# FISCAL NOTE

March 2, 1987

TO: Honorable Grant Jones, Chairman

In Re:

Senate Joint Resolution No. 12

By: McFarland

Committee on Finance Senate Chamber

Senate Unamber Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12 (proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state) this office has determined the following:

The Texas Constitution states that all real and personal property in the State shall be taxed according to its value and provides that laws exempting property other than that mentioned therein are null and void.

The Tax Code provides that the State generally has the power to tax personal property if it is in the state for more than a temporary period, normally here but temporarily outside the State on January 1, or continually used in the State. The Code also provides an exception to this rule for goods, wares, ores other than oil, gas, and petroleum products, and merchandise that are in interstate commerce (and therefore exempt under Federal law) or that are in the state for only a temporary period. The Code defines this temporary period to be no more than 175 days.

In a recent case (<u>Dallas County Appraisal District v. L. D. Brinkman and Company</u>, 701 S.W. 2d 20, Tex. App.--Dallas 1985, writ ref'd n.r.e.) the court declared this exception unconstitutional since the Texas Constitution does not expressly provide for any exemption. The court also ruled that the goods covered by the exception were not exempt under Federal law since, in order to be exempt, they would have to be moving in interstate transit or stopped temporarily in the State for reasons unrelated to manufacturing, assembly, storage, and the other exempt processes listed in the Tax Code.

The resolution would amend the Texas Constitution to provide a self-enacting exemption for tangible personal property consisting of goods, wares, merchandise, and ores (other than oil, gas, and petroleum products) if the property originated and is eventually destined out of state, regardless of the intention when the property began its journey into the State, if it remains in Texas for 175 days or less to be assembled, stored, manufactured, processed, or fabricated. The resolution would be submitted to voters on November 3, 1987.

The cost of publication of the resolution to the State is estimated to be \$45,000 in fiscal year 1988.

Appraisal districts containing "freeport" property that might be exempt would experience a reduction in the value of their tax base and a corresponding reduction in tax revenues. It is difficult to estimate the amount of such property on a statewide basis and even more difficult to estimate the potential loss in tax levies. However, a survey of the ten appraisal districts that are likely to have the most "freeport" property in Texas revealed the potential taxable value reductions shown below.

Estimates of Taxable Value Reductions Selected Appraisal Districts

Harris County \$2,123,000,000
Nueces County 150,000,000
E1 Paso County 200,000,000
Potter--Randall Counties 38,551,800
Jefferson County 851,000,000
Wichita County 82,000,000

1. ~

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Fiscal Note on Senate Joint Resolution No. 12 March 2, 1987 Page Two

> Dallas County Tarrant County Cameron County

Data not available 1,700,000,000 25,000,000

Total

\$5,169,551,800

Taxing units would experience a decrease in property tax revenue as a result of the resolution's proposals. The revenue loss among the taxing units in the nine county appraisal districts listed above would probably exceed \$70 million annually. However, since "freeport" property is not evenly distributed among all taxing units and since data on this type of property is not readily available, the amount of the statewide revenue loss cannot be determined.

Additionally, appraisal districts with significant amounts of "freeport" property would experience a savings as a result of not having to prepare and maintain appraisal records of such property. These savings would be offset, and possible exceeded, by the increased costs associated with conducting investigations to distinguish between "freeport" and "non-freeport" property. The amount of these savings and additional costs cannot be determined.

Similar annual fiscal implications would continue as long as the provisions of the resolution are in effect.

No fiscal implication to the State is anticipated.

ource: State Property Tax Board; Texas Economic Development Commission;

Secretary of State; LBB Staff: JO, HES, JWH, AM, LV

Bro READING Brokent No.

follows:

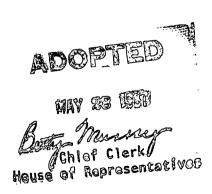
Amend Floor Amendment NO. 1 to S.J.R. 12 as adopted as

(1) amend Section 1, Sec. 1(d) by striking all of same and substituting the following:

- "(d) Personal property [the Legislature by general law shall exempt household goods] not held or used for the production of income, other than mobile homes, is exempt from ad valorem taxation [and personal effects not held or used for the production of income], and the Legislature by general law may exempt all or part of the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale or debt, from ad valorem taxation.
- (2) Amend Section 2 by striking and substituting the following:

SECTION 2. (a) The proposed constitutional amendment to Article VIII, Section 1, Subsection (d) shall be submitted to the voters in a separate ballot at an election to be held on November 3, 1987. This ballot shall be printed to provide for voting for or against the proposition: "The Constitutional Amendment to allow the Legislature to exempt from ad valorem taxation personal property not held or used for the production of income".

The proposed constitutional amendment contained in Article VIII, Section 1, Section (a), (b), (c), (e) and (f) shall be submitted to the voters in a separate ballot at an election to be held on November 3, 1987. This ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for the exemption from taxation of certain property that is located in the state for only a temporary period of time."





MAY 27 1987

Chief Clerk Wouse of Representatives

Floor Amendment No.

By Berlanga

Amend S.J.R. No. 12 by substituting the following:

## SENATE JOINT RESOLUTION

proposing a constitutional amendment relating to the exemption from ad valorem taxation certain tangible personal property located in the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution is amended to read as follows:

Sec. 1. (a) Taxation shall be equal and uniform.

- (b) All real property and tangible personal property in this State, unless exempt as required or permitted by this Constitution, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law.
- (c) The Legislature may provide for the taxation of intangible property and may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax.
- (d) The Legislature by general law shall exempt household goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of

the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt, from ad valorem taxation.

- (e) To promote economic development in the state, tangible personal property consisting of goods, wares, merchandise or ores, other than oil, gas, and other petroleum products, is exempt from ad valorem taxation if:
  - (1) the property is transported from outside this state into this State to be forwarded outside this State, whether or not the intention to forward the property outside this State was formed, or the destination outside this State to which the property is forwarded was specified when the transportation of the property into this state began;
  - (2) the property is detained in this State for assembling, storing, manufacturing, processing or fabrication purposes; and
  - (3) the property is not located or retained in this state for more than 175 days.
- (f) Tangible personal property exempted from taxation in subsection (e) of this section is subject to the following:
  - (1) A county, school district or municipality, including a home-rule city, may tax such property, located in such political subdivision, if the governing body of such named political subdivision takes official action to provide for the taxation of all or a stated percentage of the appraised value of such property.

- (2) The above official action to tax all or a percentage of the appraised value of such property must be taken by the governing body of such above named political subdivisions either before January 1, 1988, or before April 1, 1988. If such official action is taken before January 1, 1988, it shall be effective for the tax year 1988. However, if such official action is taken prior to April 1, 1988, but after January 1, 1988, the official action shall not become effective until January 1, 1989.
- of the appraised value of such property, subject to this subsection, such property shall not thereafter be taxed by any above named political subdivisions at a higher percentage of the appraised value than was set in such official action. However, any such named political subdivisions may reduce such stated percentage of appraised value thereafter by official action.
- (4) Any of the above named political subdivisions shall have the authority to exempt from the payment of taxation on such property located in such above named political subdivisions for the taxing year 1987.
- rescinded by official action of any of such above named political subdivisions. In that event, such property located in such rescinding county, school district, or municipality shall be exempt from taxation in such above named political subdivision in each tax year beginning

thereafter, and, if the governing body of such above named political subdivision so provides in the tax year of such action.

(g) The occupation tax levied by any county, city or town for any year on persons or corporations pursuing any profession or business, shall not exceed one half of the tax levied by the State for the same period on such profession or business.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 3, 1987. The ballot shall be printed to provide for voting for or against the proposition. "The constitutional amendment providing for the exemption from ad valorem taxation of certain property that is located in the state for only a temporary period of time."

2420X

## CONFERENCE COMMITTEE REPORT FORM

			Austin, Texas
	-		Date
Honorable William P. Hobby President of the Senate			
Honorable Gibson D. "Gib" Lewis Speaker of the House of Representatives			
Sir:			
We, your Conference Committee, appointed to adj Representatives on beg to report it back with the recommendation that	have met an	d had the same	under consideration, and
<del> </del>	<b>-</b> .		
	_		······································
On the part of the Senate		ADOPT 9 years/ 1 198	may IPNV
Paper clip one of these forms to each of the following: the original and two copies to the house of origin three copies to the other house  MAY 3 1 1987 Read and filed	with &	Set him services serv	y of Senate

#### SENATE JOINT RESOLUTION

proposing a constitutional amendment relating to the exemption from ad valorem taxation certain tangible personal property located in the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

- SECTION 1. That Article VIII, Section 1, of the Texas Constitution is amended to read as follows:
  - Sec. 1. (a) Taxation shall be equal and uniform.
- (b) All real property and tangible personal property in this State, unless exempt as required or permitted by this Constitution, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law.
- (c) The Legislature may provide for the taxation of intangible property and may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax.
- <u>(d)</u> The Legislature by general law shall exempt <u>from ad</u> <u>valorem taxation</u> household goods not held or used for the production of income and personal effects not held or used for the production of income. <u>The(,-and-the)</u> Legislature by general law may exempt <u>from ad valorem taxation</u>:
- (1) all or part of the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt(,-from-ad-valorem taxation); and

- (2) subject to Subsection (e) of this section, all other tangible personal property, except structures which are personal property and are used or occupied as residential dwellings and except property held or used for the production of income.
- (e) The governing body of a political subdivision may provide for the taxation of all property exempt under a law adopted under Subsection (d)(2) of this section and not exempt from ad valorem taxation by any other law.
- (f) To promote economic development in the state, tangible personal property consisting of goods, wares, merchandise or ores, other than oil, gas, and other petroleum products, is exempt from ad valorem taxation if:
- (1) the property is transported from outside this state into this state to be forwarded outside this state, whether or not the intention to forward the property outside this state was formed, or the destination outside this state to which the property is forwarded was specified when the transportation of the property into this state began;
- (2) the property is detained in this state for assembling, storing, manufacturing, processing or fabrication purposes; and
- (3) the property is not located or retained in this state for more than 175 days.
- (g) Tangible personal property exempted from taxation in subsection (f) of this section is subject to the following:
- (1) A county, school district or municipality, including a home-rule city, may tax such property, located in such political subdivision, if the governing body of such named political subdivision takes official action to provide for the taxation of all or a stated percentage of the appraised value of such property.
- (2) The above official action to tax all or a percentage of the appraised value of such property must be taken by the governing body of such above named political subdivisions either before

January 1, 1988, or before April 1, 1988. If such official action is taken before January 1, 1988, it shall be effective for the tax year 1988. However, if such official action is taken prior to April 1, 1988, but after January 1, 1988, the official action shall not become effective until January 1, 1989.

- (3) If official action is taken to tax a stated percentage of the appraised value of such property, subject to this subsection, such property shall not thereafter be taxed by any above named political subdivisions at a higher percentage of the appraised value than was set in such official action. However, any such named political subdivisions may reduce such stated percentage of appraised value thereafter by official action.
- (4) Any of the above named political subdivisions shall have the authority to exempt from the payment of taxation on such property located in such above named political subdivisions for the taxing year 1987.
- (5) Any official action to tax such property may be rescinded by official action of any of such above named political subdivisions. In that event, such property located in such rescinding county, school district, or municipality shall be exempt from taxation in such above named political subdivision in each tax year beginning thereafter, and, if the governing body of such above named political subdivision so provides, in the tax year of such action.
- (h) The occupation tax levied by any county, city or town for any year on persons or corporations pursuing any profession or business, shall not exceed one half of the tax levied by the state for the same period on such profession or business.

SECTION 2. (a) The proposed constitutional amendments to Article VIII, Section 1, Subsections (d) and (e) shall be submitted to the voters in a separate ballot at an election to be held on November 3, 1987. This ballot shall be printed to provide for

voting for or against the proposition: "The Constitutional Amendment to allow the Legislature to exempt from ad valorem taxation certain personal property not held or used for the production of income".

(b) The proposed constitutional amendment contained in Article VIII, Section 1, Subsections (a), (b), (c), (f), (g), and (h) shall be submitted to the voters in a separate ballot at an election to be held on November 3, 1987. This ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for the exemption from ad valorem taxation of certain property that is located in the state for only a temporary period of time."

# SJR-12 - A CONSTITUTIONAL AMENDMENT TO EXEMPT FROM AD VALOREM TAXATION CERTAIN TANGIBLE PERSONAL PROPERTY

	•	
<u>Senate Version</u>	House Version	Conference Committee
Section 1. amends Article VIII, Sec. 1, of the Texas Constitution	Same	Senate version
Sec. 1.(a) Taxation shall be uniform	Same	Senate version
Sec. 1.(b) No change in existing constitutional language except adding: "unless exempt as required or permitted by this constitution".	Same	Senate version
Sec. 1.(c) No change in existing constitutional language.	Same	Senate version
Sec. 1.(d) No change in existing constitutional language.	provides that personal property not held or used for the production of income, other than mobile homes, is exempt from ad valorem taxation. The balance of existing constitutional language remains same.	Revised House version to provide that the Legislature may exempt from ad valorem taxation all tangible personal property except structures which are personal property and are used or occupied as residential dwellings and except property held or used for the production of income.
Sec. 1.(e) Provides that tangible personal property of goods, wares, merchandise or ores, other than oil, gas and other petroleum products, is exempt from ad valorem taxation if:	Same	Provides that the governing body of a political subdivision may provide for the taxation of all property exempt under a law adopted under Subsection (d) and not exempt from ad valoren taxation by any other law.  (Sec. 1.(e) changed to Sec. 1.(f) in Conference Committee.)
(1) Such property is brought into Texas.		Senate version
(2) Such property is detained in this state for assembling, storing, manufacturing, processing or fabrication purposes, and		
(3) Such property is not located in this state for longer than 175 days.		· ·
Sec. 1.(f) Permits a county, school district or municipality to tax the above property if all three entities vote to tax such property.	(a) Allows a county, school district or city to individually vote by official action to tax the property regardless of the action of the other entities.	House version except moved to Sec. 1.(g)
•	(b) Requires that the official action must be done before January 1, 1988, or April 1, 1988.	
	(e) Allows a county, school district or city to tax such property at less than 100%.	
·	(f) Allows a county, school district or city to not tax such property for 1987.	
+	(g) Allows a county, school district or city to rescind their official action and not tax such property.	

ection 2. Provided for the ballot proposition on tems in Sec. 1 (e) and (f) at election on presents 3, 1987.

Provides that the items relating to
--personal property not held for income production
--free port property
be voted on in November, 1987, on two separate ballots.

House version except numbers change to conform to changes in Conference Committee report.

## CONFERENCE COMMITTEE REPORT FORM

	Austin, Texas
	May 30, 1987  Date
Honorable William P. Hobby	
President of the Senate	
	31 PAIL:
Honorable Gibson D. "Gib" Lewis	
Speaker of the House of Representatives	
•	र <u>वे</u>
Sir:	
We, your Conference Committee, appointe	d to adjust the differences between the Senate and the House of
Representatives on SJR 1	
-	tion that it do pass in the form and text hereto attached.
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Sen. Bob McFarland	Rep. Hugo Berlanga
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Sen. Carl Parker	Rep. Eddie Cavazos
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Sen. Bob Glasgow	Rep. Nick Perfez
Sen. Bob Glasgow On the part of the Senate	On the part of the House
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	House of Representatives 2011
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## SENATE JOINT RESOLUTION

proposing a constitutional amendment relating to the exemption from ad valorem taxation certain tangible personal property located in the state.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

- SECTION 1. That Article VIII, Section 1, of the Texas Constitution is amended to read as follows:
  - Sec. 1. (a) Taxation shall be equal and uniform.
- (b) All real property and tangible personal property in this State, unless exempt as required or permitted by this Constitution, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law.
- (c) The Legislature may provide for the taxation of intangible property and may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax.
- <u>(d)</u> The Legislature by general law shall exempt <u>from ad</u> <u>valorem taxation</u> household goods not held or used for the production of income and personal effects not held or used for the production of income. The (,-and-the) Legislature by general law may exempt <u>from ad valorem taxation</u>:
- (1) all or part of the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt(,-from-ad-valorem taxation); and

- (2) subject to Subsection (e) of this section, all other tangible personal property, except structures which are personal property and are used or occupied as residential dwellings and except property held or used for the production of income.
- (e) The governing body of a political subdivision may provide for the taxation of all property exempt under a law adopted under Subsection (d)(2) of this section and not exempt from ad valorem taxation by any other law.
- (f) To promote economic development in the state, tangible personal property consisting of goods, wares, merchandise or ores, other than oil, gas, and other petroleum products, is exempt from ad valorem taxation if:
- (1) the property is transported from outside this state into this state to be forwarded outside this state, whether or not the intention to forward the property outside this state was formed, or the destination outside this state to which the property is forwarded was specified when the transportation of the property into this state began;
- (2) the property is detained in this state for assembling, storing, manufacturing, processing or fabrication purposes; and
- (3) the property is not located or retained in this state for more than 175 days.
- (g) Tangible personal property exempted from taxation in subsection (f) of this section is subject to the following:
- (1) A county, school district or municipality, including a home-rule city, may tax such property, located in such political subdivision, if the governing body of such named political subdivision takes official action to provide for the taxation of all or a stated percentage of the appraised value of such property.
- (2) The above official action to tax all or a percentage of the appraised value of such property must be taken by the governing body of such above named political subdivisions either before

- January 1, 1988, or before April 1, 1988. If such official action is taken before January 1, 1988, it shall be effective for the tax year 1988. However, if such official action is taken prior to April 1, 1988, but after January 1, 1988, the official action shall not become effective until January 1, 1989.
- (3) If official action is taken to tax a stated percentage of the appraised value of such property, subject to this subsection, such property shall not thereafter be taxed by any above named political subdivisions at a higher percentage of the appraised value than was set in such official action. However, any such named political subdivisions may reduce such stated percentage of appraised value thereafter by official action.
- (4) Any of the above named political subdivisions shall have the authority to exempt from the payment of taxation on such property located in such above named political subdivisions for the taxing year 1987.
- (5) Any official action to tax such property may be rescinded by official action of any of such above named political subdivisions. In that event, such property located in such rescinding county, school district, or municipality shall be exempt from taxation in such above named political subdivision in each tax year beginning thereafter, and, if the governing body of such above named political subdivision so provides, in the tax year of such action.
- (h) The occupation tax levied by any county, city or town for any year on persons or corporations pursuing any profession or business, shall not exceed one half of the tax levied by the state for the same period on such profession or business.
- SECTION 2. (a) The proposed constitutional amendments to Article VIII, Section 1, Subsections (d) and (e) shall be submitted to the voters in a separate ballot at an election to be held on November 3, 1987. This ballot shall be printed to provide for

voting for or against the proposition: "The Constitutional Amendment to allow the Legislature to exempt from ad valorem taxation certain personal property not held or used for the production of income".

(b) The proposed constitutional amendment contained in Article VIII, Section 1, Subsections (a), (b), (c), (f), (g), and (h) shall be submitted to the voters in a separate ballot at an election to be held on November 3, 1987. This ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for the exemption from ad valorem taxation of certain property that is located in the state for only a temporary period of time."

# SJR-12 - A CONSTITUTIONAL AMENDMENT TO EXEMPT TROM AD VALOREM TAXATION CERTAIN TANGIBLE PERSONAL PROPERTY

Senate Version	House Version	Conference Committee
Section 1. amends Article VIII, Sec. 1, of the Texas Constitution	Same	Senate version
Sec. 1.(a) Taxation shall be uniform	Same	Senate version
Sec. 1.(b) No change in existing constitutional language except adding: "unless exempt as required or permitted by this constitution".	Same	Senate version
Sec. 1.(c) No change in existing constitutional language.	Same	Senate version
Sec. 1.(d) No change in existing constitutional language.	provides that personal property not held or used for the production of income, other than mobile homes, is exempt from ad valorem taxation. The balance of existing constitutional language remains same.	Revised House version to provide that the Legislature may exempt from ad valorem taxation all tangible personal property except structures which are personal property and are used or occupied as residential dwellings and except property held or used for the production of income.
Sec. 1.(e) Provides that tangible personal property of goods, wares, merchandise or ores, other than oil, gas and other petroleum products, is exempt from ad valorem taxation if:	Same	Provides that the governing body of a political subdivision may provide for the taxation of all property exempt under a law adopted under Subsection (d) and not exempt from ad valoren taxation by any other law.  (Sec. 1.(e) changed to Sec. 1.(f) in Conference Committee.)
(1) Such property is brought into Texas.		Senate version
(2) Such property is detained in this state for assembling, storing, manufacturing, processing or fabrication purposes, and		
(3) Such property is not located in this state for longer than 175 days.		·
Sec. 1.(f) Permits a county, school district or municipality to tax the above property if all three entities vote to tax such property.	(a) Allows a county, school district or city to individually vote by official action to tax the property regardless of the action of the other entities.	House version except moved to Sec. 1.(g)
•	(b) Requires that the official action must be done before January 1, 1988, or April 1, 1988.	
	(e) Allows a county, school district or city to tax such property at less than 100%.	
·	(f) Allows a county, school district or city to not tax such property for 1987.	

ection 2. Provided for the ballot proposition on tems in Sec. 1 (e) and (f) at election on overher 3, 1987.

Provides that the items relating to
--personal property not held for income production
--free port property
be voted on in November, 1987, on two separate ballots

(g) Allows a county, school district or city to rescind their official action and not tax such property.

House version except numbers change to conform to changes in Conference Committee report.

## CONFERENCE COMMITTEE REPORT FORM

	Austin, Texas
	May 30, 1987
	Date
	IBO7 HAY
	Se Co
Honorable William P. Hobby	1907 HAY
President of the Senate	
	<u> </u>
Honorable Gibson D. "Gib" Lewis	ECTRESCULIA
Speaker of the House of Representatives	327 11 
Sir:	
We, your Conference Committee, appointed to adjust the dif	ferences between the Senate and the House of
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beg to report it back with the recommendation that it do pass	
beg to report it bask with the recommendation that it do pass	in the loral diag toxt holoto bethere.
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Sen. Bob McFarland	Rep. Hugo Berlanga
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Sen. Carl Parker	Rep. Eddie Cavazos
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Sen. Bob Glasgow On the part of the Senzie	on the part of the House

Paper clip one of these forms to each of the following: the original and two copies to the house of origin three copies to the other house

# CONFERENCE COMMITTEE REPORT

## 3rd Printing

S.J.R. No. 12

#### SENATE JOINT RESOLUTION

- 1 proposing a constitutional amendment relating to the exemption from
- 2 ad valorem taxation certain tangible personal property located in
- 3 the state.
- 4 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. That Article VIII, Section 1, of the Texas
- 6 Constitution is amended to read as follows:
- 7 Sec. 1. (a) Taxation shall be equal and uniform.
- 8 (b) All real property and tangible personal property in this
- 9 State, unless exempt as required or permitted by this Constitution,
- 10 whether owned by natural persons or corporations, other than
- 11 municipal, shall be taxed in proportion to its value, which shall
- 12 be ascertained as may be provided by law.
- 13 (c) The Legislature may provide for the taxation of
- 14 intangible property and may also impose occupation taxes, both upon
- 15 natural persons and upon corporations, other than municipal, doing
- 16 any business in this State. It may also tax incomes of both
- 17 natural persons and corporations other than municipal, except that
- 18 persons engaged in mechanical and agricultural pursuits shall never
- 19 be required to pay an occupation tax.
- 20 (d) The Legislature by general law shall exempt from ad
- 21 valorem taxation household goods not held or used for the
- 22 production of income and personal effects not held or used for the
- production of income. The [7-and-the] Legislature by general law
- 24 may exempt from ad valorem taxation:

- (1) all or part of the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt[7-frem-ad valerem-taxation]; and
- (2) subject to Subsection (e) of this section, all other tangible personal property, except structures which are personal property and are used or occupied as residential dwellings and except property held or used for the production of income.

- (e) The governing body of a political subdivision may provide for the taxation of all property exempt under a law adopted under Subsection (d)(2) of this section and not exempt from ad valorem taxation by any other law.
- (f) To promote economic development in the state, tangible personal property consisting of goods, wares, merchandise or ores, other than oil, gas, and other petroleum products, is exempt from ad valorem taxation if:
- (1) the property is transported from outside this state into this state to be forwarded outside this state, whether or not the intention to forward the property outside this state was formed, or the destination outside this state to which the property is forwarded was specified when the transportation of the property into this state began;
- (2) the property is detained in this state for assembling, storing, manufacturing, processing or fabrication purposes; and
- 25 (3) the property is not located or retained in this state 26 for more than 175 days.
- 27 (g) Tangible personal property exempted from taxation in

- 1 Subsection (f) of this section is subject to the following:
- 2 (1) A county, school district or municipality, including a
- 3 home-rule city, may tax such property, located in such political
- 4 subdivision, if the governing body of such named political
- 5 subdivision takes official action to provide for the taxation of
- 6 all or a stated percentage of the appraised value of such property.
- 7 (2) The above official action to tax all or a percentage of
- 8 the appraised value of such property must be taken by the governing
- 9 body of such above named political subdivisions either before
- January 1, 1988, or before April 1, 1988. If such official action
- is taken before January 1, 1988, it shall be effective for the tax
- 12 year 1988. However, if such official action is taken prior to
- April 1, 1988, but after January 1, 1988, the official action shall
- not become effective until January 1, 1989.
- 15 (3) If official action is taken to tax a stated percentage
- of the appraised value of such property, subject to this
- 17 subsection, such property shall not thereafter be taxed by any
- above named political subdivisions at a higher percentage of the
- 19 appraised value than was set in such official action. However, any
- 20 such named political subdivisions may reduce such stated percentage
- 21 of appraised value thereafter by official action.
- 22 (4) Any of the above named political subdivisions shall have
- 23 the authority to exempt from the payment of taxation on such
- 24 property located in such above named political subdivisions for the
- 25 taxing year 1987.
- 26 (5) Any official action to tax such property may be
- 27 rescinded by official action of any of such above named political

- 1 subdivisions. In that event, such property located in such
- 2 rescinding county, school district, or municipality shall be exempt
- 3 from taxation in such above named political subdivision in each tax
- 4 year beginning thereafter, and, if the governing body of such above
- 5 named political subdivision so provides, in the tax year of such
- 6 action.
- 7 (h) The occupation tax levied by any county, city or town
- 8 for any year on persons or corporations pursuing any profession or
- 9 business, shall not exceed one half of the tax levied by the state
- 10 for the same period on such profession or business.
- 11 SECTION 2. (a) The proposed constitutional amendments to
- 12 Article VIII, Section 1, Subsections (d) and (e) shall be submitted
- 13 to the voters in a separate ballot at an election to be held on
- 14 November 3, 1987. This ballot shall be printed to provide for
- 15 voting for or against the proposition: "The Constitutional
- Amendment to allow the Legislature to exempt from ad valorem
- 17 taxation certain personal property not held or used for the
- 18 production of income."
- 19 (b) The proposed constitutional amendment contained in
- 20 Article VIII, Section 1, Subsections (a), (b), (c), (f), (g), and
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- 22 election to be held on November 3, 1987. This ballot shall be
- 23 printed to provide for voting for or against the proposition: "The
- 24 constitutional amendment providing for the exemption from ad
- 25 valorem taxation of certain property that is located in the state
- for only a temporary period of time."

# SJR-12 - A CONSTITUTIONAL AMENDMENT TO EXEMPT TROM AD VALOREM TAXATION CERTAIN TANGIBLE PERSONAL PROPERTY

#### Senate Version

ection 1. amends Article VIII, Sec. 1, of the Texas

Sec. 1.(a) Taxation shall be uniform

Sec. 1.(b) No change in existing constitutional language except adding: "unless exempt as required or permitted by this constitution".

Sec. 1.(c) No change in existing constitutional language.

Sec. 1.(d) No change in existing constitutional language.

Sec. 1.(e) Provides that tangible personal property of goods, wares, merchandise or ores, other than oil, gas and other petroleum products, is exempt from ad valorem taxation if:

- (1) Such property is brought into Texas.
- (2) Such property is detained in this state for assembling, storing, manufacturing, processing or fabrication purposes, and
- (3) Such property is not located in this state for longer than 175 days.
- Sec. 1.(f) Permits a county, school district or sunicipality to tax the above property if all three entities vote to tax such property.

House Version

Conference Committee

Same

Same

Same

Senate version

Senate version

Senate version

Same

Same

provides that personal property not held or used for the production of income, other than mobile homes, is exempt from ad valorem taxation. The balance of existing constitutional language remains same. Senate version

Revised House version to provide that the Legislature may exempt from ad valorem taxation all tangible personal property except structures which are personal property and are used or occupied as residential dwellings and except property held or used for the production of income.

Provides that the governing body of a political subdivision may provide for the taxation of all property exempt under a law adopted under Subsection (d) and not exempt from ad valoren taxation by any other law.

(Sec. 1.(e) changed to Sec. 1.(f) in Conference Committee.)

Senate version

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- (a) Allows a county, school district or city to individually vote by official action to tax the property regardless of the action of the other entities.
- (b) Requires that the official action must be done before January 1, 1988, or April 1, 1988.
- (e) Allows a county, school district or city to tax such property at less than 100%.
- (f) Allows a county, school district or city to not tax such property for 1987.
- (g) Allows a county, school district or city to rescind their official action and not tax such property.

Provides that the items relating to
--personal property not held for income production
--free port property
be voted on in November, 1987, on two separate ballots.

House version except moved to \$8c. 1.(g)

House version except numbers change to conform to changes in Conference Committee report.

oction 2. Provided for the ballot proposition on term in Sec. 1 (e) and (f) at election on symmer 3, 1987.

Enrolled June 1987

Enrolling Clerk

S.J.R. No. 12

SENATE JOINT RESOLUTION

- 2 proposing a constitutional amendment relating to the exemption from
- 3 ad valorem taxation of certain tangible personal property located
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- 9 (b) All real property and tangible personal property in this
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- 11 whether owned by natural persons or corporations, other than
- 12 municipal, shall be taxed in proportion to its value, which shall
- 13 be ascertained as may be provided by law.
- 14 (c) The Legislature may provide for the taxation of
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- 16 natural persons and upon corporations, other than municipal, doing
- 17 any business in this State. It may also tax incomes of both
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- 23 production of income and personal effects not held or used for the
- 24 production of income. The [7-and-the] Legislature by general law
- 25 may exempt from ad valorem taxation:

S.J.R. No. 12

(1) all or part of the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt; and

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- (2) subject to Subsection (e) of this section, all other tangible personal property, except structures which are personal property and are used or occupied as residential dwellings and except property held or used for the production of income.
  - (e) The governing body of a political subdivision may provide for the taxation of all property exempt under a law adopted under Subdivision (2) of Subsection (d) of this section and not exempt from ad valorem taxation by any other law.
- (f) To promote economic development in the State, tangible
  personal property consisting of goods, wares, merchandise, or ores,
  other than oil, gas, and other petroleum products, is exempt from
  ad valorem taxation if:
- (1) the property is transported from outside this State into
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  into this State began;
- 22 (2) the property is detained in this State for assembling, 23 storing, manufacturing, processing, or fabrication purposes; and
- 24 (3) the property is not located or retained in this State
  25 for more than 175 days.
- 26 (g) Tangible personal property exempted from taxation in

S.J.R. No. 12

- 1 Subsection (f) of this section is subject to the following:
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- 3 home-rule city, may tax such property, located in such political
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- 9 body of such above named political subdivisions either before
- January 1, 1988, or before April 1, 1988. If such official action
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- 16 of the appraised value of such property, subject to this
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- such named political subdivisions may reduce such stated percentage
- of appraised value thereafter by official action.
- 22 (4) Any of the above named political subdivisions shall have
- 23 the authority to exempt from the payment of taxation on such
- 24 property located in such above named political subdivisions for the
- 25 <u>taxing year 1987.</u>
- 26 (5) Any official action to tax such property may be

- 1 rescinded by official action of any of such above named political
- 2 subdivisions. In that event, such property located in such
- 3 rescinding county, school district, or municipality shall be exempt
- 4 from taxation in such above named political subdivision in each tax
- 5 year beginning thereafter and, if the governing body of such above
- 6 named political subdivision so provides, in the tax year of such
- 7 action[7-from-ad-valorem-taxation].
- 8 (h) The occupation tax levied by any county, city or town
- 9 for any year on persons or corporations pursuing any profession or
- 10 business, shall not exceed one half of the tax levied by the State
- 11 for the same period on such profession or business.
- 12 SECTION 2. (a) The proposed constitutional amendments to
- 13 Article VIII, Section 1, Subsections (d) and (e), shall be
- 14 submitted to the voters in a separate ballot at an election to be
- 15 held on November 3, 1987. This ballot shall be printed to provide
- 16 for voting for or against the proposition: "The constitutional
- 17 amendment to allow the legislature to exempt from ad valorem
- 18 taxation certain personal property not held or used for the
- 19 production of income."
- 20 (b) The proposed constitutional amendment contained in
- 21 Article VIII, Section 1, Subsections (a), (b), (c), (f), (g), and
- 22 (h), shall be submitted to the voters in a separate ballot at an
- election to be held on November 3, 1987. This ballot shall be
- 24 printed to provide for voting for or against the proposition: "The
- 25 constitutional amendment providing for the exemption from ad
- 26 valorem taxation of certain property that is located in the state

S.J.R. No. 12

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for only a temporary period of time."

President of the Senate

Speaker of the House

I hereby certify that S.J.R. No. 12 was adopted by the Senate on May 1, 1987, by the following vote: Yeas 27, Nays 2; May 30, 1987, Senate refused to concur in House amendments and requested appointment of Conference Committee; May 31, 1987, House granted request of the Senate; June 1, 1987, Senate adopted Conference Committee Report by the following vote: Yeas 29, Nays 1, one present not voting.

Secretary of the Senate

I hereby certify that S.J.R. No. 12 was adopted by the House, with amendments, on May 28, 1987, by the following vote: Yeas 144, Nays 1, one present not voting; May 31, 1987, House granted request of the Senate for appointment of Conference Committee; June 1, 1987, House adopted Conference Committee Report by the following vote: Yeas 138, Nays 0, two present not voting.

Chief Clerk of the House

#### LEGISLATIVE BUDGET BOARD

Austin, Texas

#### FISCAL NOTE

May 12, 1987

TO:

Honorable Stan Schlueter, Chair

In Re: Senate Joint Resolution No. 12,

Committee on Ways and Means House of Representatives

as engrossed
By: McFarland

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12, as engrossed (proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state) this office has determined the following:

The Texas Constitution states that all real and personal property in the State shall be taxed according to its value and provides that laws exempting property other than that mentioned therein are null and void.

The Tax Code provides that the State generally has the power to tax personal property if it is in the state for more than a temporary period, normally here but temporarily outside the State on January 1, or continually used in the State. The Code also provides an exception to this rule for goods, wares, ores other than oil, gas, and petroleum products, and merchandise that are in interstate commerce (and therefore exempt under federal law) or that are in the state for only a temporary period. The Code defines this temporary period to be no more than 175 days.

A number of local taxing jurisdictions regarded the statute as unconstitutional and appraised property, and levied and collected taxes on property covered by the statute. Taxpayers generally paid the taxes levied, but the matter finally was taken to court.

In a recent case (<u>Dallas County Appraisal District v. L. D. Brinkman and Company</u>, 701 S.W. 2d 20, Tex. App.--Dallas 1985, writ ref'd n.r.e.), the court declared this exception unconstitutional since the Texas Constitution does not expressly provide for any exemption. The court also ruled that the goods covered by the exception were not exempt under federal law since, in order to be exempt, they would have to be moving in interstate transit or stopped temporarily in the State for reasons unrelated to manufacturing, assembly, storage, and the other exempt processes listed in the Tax Code.

The resolution would amend the Texas Constitution to provide a self-enacting exemption for tangible personal property consisting of goods, wares, merchandise, and ores (other than oil, gas, and petroleum products) if the property originated and is eventually destined out of state, regardless of the intention when the property began its journey into the State, if it remains in Texas for 175 days or less to be assembled, stored, manufactured, processed, or fabricated.

The proposed amendment would authorize the governing body of a county, school district or municipality to prevent the exemption of the tangible personal property which is the subject of the proposal by taking official action before January 1, 1988, to provide for the taxation of all or a percentage of the appraised value of such property. After January 1, 1988, a governing body may rescind its action and such property would become exempt from taxation by the rescinding governmental unit.

Fiscal Note on Senate Joint Resolution No. 12, as engrossed May 12, 1987 Page Two

Local units currently receiving revenue from taxing "freeport" property would experience a reduction in tax revenues should the proposed amendment be adopted and the local governing body not act to prevent the exemption. The revenue could be replaced by a related increase in tax rates, thereby shifting the tax burden to other property owners. The amount of such revenue cannot be estimated because of lack of data. Other jurisdictions which were allowing exemptions, would have potential revenue gain from the court's ruling, but these amounts of potential gain cannot be estimated with reasonable accuracy.

It is difficult to estimate the dollar amount of revenue that would be lost to local governments that would fail to act within the time set in the proposal because the appraisal districts that have been putting the property on the tax rolls have not segregated "freeport" values from other inventory values.

The resolution would be submitted to voters on November 3, 1987. The cost of publication of the resolution to the State is estimated to be \$45,000 in fiscal year 1988. No additional fiscal implication to the State government is anticipated.

Source: State Property Tax Board; Texas Economic Development Commission; Secretary of State; LBB Staff: JO, HES, JWH, AM, AF

#### LEGISLATIVE BUDGET BOARD

Austin, Texas

#### FISCAL NOTE

REVISED April 7, 1987

TO: Honorable Grant Jones, Chairman

In Re:

Senate Joint Resolution No. 12

By: McFarland

Committee on Finance Senate Chamber

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12 (proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state) this office has determined the following:

The Texas Constitution states that all real and personal property in the State shall be taxed according to its value and provides that laws exempting property other than that mentioned therein are null and void.

The Tax Code provides that the State generally has the power to tax personal property if it is in the state for more than a temporary period, normally here but temporarily outside the State on January 1, or continually used in the State. The Code also provides an exception to this rule for goods, wares, ores other than oil, gas, and petroleum products, and merchandise that are in interstate commerce (and therefore exempt under Federal law) or that are in the state for only a temporary period. The Code defines this temporary period to be no more than 175 days.

A number of local taxing jurisdictions regarded the statute as unconstitutional and appraised property, and levied and collected taxes on property covered by the statute. Taxpayers generally paid the taxes levied, but the matter finally was taken to court.

In a recent case (Dallas County Appraisal District v. L. D. Brinkman and Company, 701 S.W. 2d 20, Tex. App.--Dallas 1985, writ ref'd n.r.e.), the court declared this exception unconstitutional since the Texas Constitution does not expressly provide for any exemption. The court also ruled that the goods covered by the exception were not exempt under Federal law since, in order to be exempt, they would have to be moving in interstate transit or stopped temporarily in the State for reasons unrelated to manufacturing, assembly, storage, and the other exempt processes listed in the Tax Code.

The resolution would amend the Texas Constitution to provide a self-enacting exemption for tangible personal property consisting of goods, wares, merchandise, and ores (other than oil, gas, and petroleum products) if the property originated and is eventually destined out of state, regardless of the intention when the property began its journey into the State, if it remains in Texas for 175 days or less to be assembled, stored, manufactured, processed, or fabricated.

Administrative costs would be increased somewhat for local units currently receiving revenue from taxing "freeport" property, should the proposed amendment be adopted, because they would need to distinguish between "freeport" and "non-freeport" property.

Local units currently receiving revenue from taxing "freeport" property would experience a reduction in tax revenues should the proposed amendment be adopted. The revenue could be replaced by a related increase in tax rates, thereby shifting the tax burden to other property owners. The amount of such revenue cannot be estimated because of lack of data. Other jurisdictions which were allowing exemptions, would have potential revenue gain from the courts ruling, but these amounts of potential gain cannot be estimated with reasonable accuracy.

Fiscal Note on Senate Joint Resolution No. 12 April 7, 1987 Page Two

Developing an estimate of the dollar amount of revenue that would be lost to local governments is difficult, because the appraisal districts that have been putting the property on the tax rolls have not segregated "freeport" values from other inventory values. However, they are reasonably well informed as to which taxpayers have such property included in their renditions of personal property.

The resolution would be submitted to voters on November 3, 1987. The cost of publication of the resolution to the State is estimated to be \$45,000 in fiscal year 1988. No additional fiscal implication to the State government is anticipated.

Source: State Property Tax Board; Texas Economic Development Commission; Secretary of State; LBB Staff: JO, HES, JWH, AM, AF

#### LEGISLATIVE BUDGET BOARD

Austin, Texas

#### FISCAL NOTE

March 2, 1987

TO: Honorable Grant Jones, Chairman

In Re: Senate Joint Resolution No. 12

Committee on Finance

By: McFarland

Senate Chamber Austin. Texas

FROM: Jim Oliver. Director

In response to your request for a Fiscal Note on Senate Joint Resolution No. 12 (proposing a constitutional amendment to exempt from ad valorem taxation certain tangible personal property temporarily located in the state) this office has determined the following:

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The cost of publication of the resolution to the State is estimated to be \$45,000 in fiscal year 1988.

Appraisal districts containing "freeport" property that might be exempt would experience a reduction in the value of their tax base and a corresponding reduction in tax revenues. It is difficult to estimate the amount of such property on a statewide basis and even more difficult to estimate the potential loss in tax levies. However, a survey of the ten appraisal districts that are likely to have the most "freeport" property in Texas revealed the potential taxable value reductions shown below.

Estimates of Taxable Value Reductions Selected Appraisal Districts

Harris County	\$2,123,000,000
Nueces County	150,000,000
El Paso County	200,000,000
PotterRandall Counties	38,551,800
Jefferson County	851,000,000
Wichita County	82,000,000

Fiscal Note on Senate Joint Resolution No. 12 March 2, 1987 Page Two

> Dallas County Tarrant County Cameron County

Data not available 1,700,000,000 25,000,000

Total

\$5,169,551,800

Taxing units would experience a decrease in property tax revenue as a result of the resolution's proposals. The revenue loss among the taxing units in the nine county appraisal districts listed above would probably exceed \$70 million annually. However, since "freeport" property is not evenly distributed among all taxing units and since data on this type of property is not readily available, the amount of the statewide revenue loss cannot be determined.

Additionally, appraisal districts with significant amounts of "freeport" property would experience a savings as a result of not having to prepare and maintain appraisal records of such property. These savings would be offset, and possible exceeded, by the increased costs associated with conducting investigations to distinguish between "freeport" and "non-freeport" property. The amount of these savings and additional costs cannot be determined.

Similar annual fiscal implications would continue as long as the provisions of the resolution are in effect.

No fiscal implication to the State is anticipated.

Source: State Property Tax Board; Texas Economic Development Commission;

Secretary of State; LBB Staff: JO, HES, JWH, AM, LV

Ca

X;CT3a;

X;CT3b;

·
President of the Senate  Speaker of the House  J.R.  I hereby certify that S.B. No. 12 (1) passed the Senate on
I hereby certify that S.B. No. 12 (1) passed the Senate on
(2), 1987, by the following vote:
May (2), 1987, by the following vote: Yeas 27 (3), Nays 2 (4); May 30 (5), 1987,
Senate refused to concur in House amendments and requested
appointment of Conference Committee;
(6), 1987, House granted request of the
Senate; (7), 1987, Senate adopted
May 31 (6), 1987, House granted request of the Senate; (7), 1987, Senate adopted Conference Committee Report by the following vote: Yeas 29 (8),
Nays _ (9), but present not voting.
•
Secretary of the Senate
I hereby certify that S.B. No. 12 (1) passed the House,
with amendments on Mar 28 (2) 1997 by the
with amendments, on May 2-8 (2), 1987, by the following vote: Yeas 144 (3, Nays 1 (4));
Mey 51 (5), 1987, House granted request of the
Senate for appointment of Conference Committee;
Gunl (6), 1987, House adopted Conference
Committee Report by the following vote: Yeas $156(7)$ ,
Nays 0 (8), two present not voting.
Chief Clerk of the House

Date

Governor

S. J. R. N. + <u>a</u> 12	By
coposing a cons	stitutional amendment to exempt from ad valorem taxation certain al property temporarily located in the state.
	property comporarize, resulted in the states
JAN 27 1987	. Filed with the Secretary of the Senate
JAN 27 1987	Read and referred to Committee on
MAR & USI	. Reported favorably
4	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time.
	Ordered not printed
4444 4 4007	Laid before the Senate unanimous consent
MAI 1 1501	Senate and Constitutional Rules to permit consideration suspended by:
44AV 1 1007	Read second time, amended, and ordered engrossed by: a viva voce vote
MAY 1 1987	<b>)</b>
MAY 1 1987	yeas,nays
	Caption ordered amended to conform to the body of the bill.
MAY 1 1987	Senate and Constitutional 3 Day Rule suspended by a vote of yeas, yeas, nays.
MAY 1 1987	Read third time,, and passed by Z yeas, nays.
	Bette King
	SECRETARY OF THE SENATE
OTHER ACTION:	
1111	
Man 1, 1987	Engrand
	Engrossed  South to House
MAY 4 1987	Sent to House
Palsy	Daw
Engrossing Cleak	
MAY 4 1987	Received from the Senate
MAY 5 1987	Read first time and referred to Committee on
<u> </u>	Reported favorably amended, sent to Printer
MAY 22 1987	Printed and Distributed 7.22 pm
MAY 23 1987	Sent to Committee on Calendars 212 pm
MAY 27 1987	Read second time amended and finally adopted passed to Thurd
MAY 28 1987	failed adoption by Record Vote of
	Read third time (amended) and finally adopted failed adoption by a Record Vote of
MAY 28 1987	Caption ordered amended to conform to body of resolution
MAY 29 198Z	Returned to Senate.
•	The state of the s
	Detter Musser
	CHIEF CLERK OF THE HOUSE
	Returned from House without amendment.
MAY 29 1987	Returned from House with amendments.
	<b>"</b>

Concurred in House amendments by a viva voce vote

MAY 30 1987 Refused to concur in I adjust the differences.	House amendments and requested the appointment of a Conference Committee to
Senate conferees instru	cted.
MAY 30 1987 Senate conferees appoi	inted: Me Farland, Chairman; anderson
1 Farable	Caperton, and Blake
6/3/ House granted Senate 1	request. House conferees appointed: Berlange Chairman:
Carnas,	request. House conferees appointed: Berlauge, Chairman; Cully Warner & Revery
- 1 L \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	Report read and filed with the Secretary of the Senate.
JUNE Conference Committee	Report adopted on the part of the House by:
Jun 1 1987	Report adopted on the part of the Senate by:
	(a viva voce vote  24 yeas, I nays / PNV
OTHER ACTION:	
Recommitted to Confe	rence Committee
Conferees discharged	
Conference Committee	Report failed of adoption by:
	a viva voce vote